### **European policy instruments** for pollinator conservation

#### Stuart Roberts & Simon G. Potts



Penn State; 26 July 2010



# Key European policy instruments

- Prior to 1990...
- Since 1990

Instrument	Global	Continental	National	Local
<b>Convention on Biological Diversity</b>	<b>~</b>			
<b>Biodiversity Action Plans</b>			<b>v</b>	✓
Agri-Environment Schemes		( 🖌 )	<b>v</b>	
Protected Area legislation		<b>~</b>	<b>v</b>	✓
Red Lists		2015	✓	
Economicscan help!			-	



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### **International Pollinator Initiative**



- Conference Of the Parties to the Convention on Biological Diversity IX/1 (Oct 2008):
  - 1. To complete **information on pollinator species**, populations and their taxonomy, ecology and interactions;
  - To establish the framework for monitoring declines and identifying their causes;
  - 3. To assess the agricultural production, ecological, and socio-economic **consequences of pollinator declines**;
  - 4. To compile information on **best practices** and lessons learned;
  - 5. To develop **response options** to promote, and prevent the further loss of, pollination services that sustain human livelihoods;
  - 6. To **disseminate openly the results** through the clearing-house mechanism and other relevant means.



### National strategy and detailed plans to

- **describe** and **protect** biological diversity
- Partnership >300 organisations to identify priorities; revised regularly (2010 review)
- Action plans:
  - Species: 1150 including Bees (20/250), Butterflies (24/56), Hoverflies (7/250)
  - Habitats 65 priority habitats including many important for pollinators (e.g. meadows, hedgerows
  - Local reflect local priorities











# **Agri-environment schemes**

- European minimum legal requirement
   "Good Farming Practice"
- Move beyond this baseline to preserve the environment and safeguard the countryside:
  - Programmes are mandatory for all European Member States
  - Agreements are voluntary for farmers (5-10 yr contract)
  - Farmers paid for environmental services
  - Payments cover income foregone, costs incurred and necessary incentive
  - Payments are **DECOUPLED** from production!









# **English schemes**



- Environmental Stewardship (2003-)
- ENTRY level scheme:
  - Voluntary
  - High level of uptake
  - Simple & effective management
  - Wider biodiversity
- HIGHER level scheme:
  - Voluntary
  - Targeted at priority habitats and species
  - Specific environmental outcomes



ronmental Stewardship









**Environmental Stewardship** 

Agreements

Please refer to the do this stage.

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- High uptake
- Menu of options
- Points per option
- Reach target for payment



List of options, management requirements and points allocations

Code	Option	Units	Points	Handbook page
OPTIC	INS FOR ARABLE LAND - continued			
EF3	Wild bird seed mixture on set-aside land	ha	85	58
EF4	Pollen and nectar flower mixture	ha	450	59
EF5	Pollen and nectar flower mixture on set-aside land	ha	85	60
EF6	Over-wintered stubbles	ha	120	60
EF7	Beetle banks	ha	580	61
EF8	Skylark plots	plot	5	62
EF9	Conservation headlands in cereal fields	ha	100	63
EF10	Conservation headlands in cereal fields with no fertilisers or manure	ha	330	64
EF11	6m uncropped, cultivated margins on arable land	ha	400	64
OPTIO	INS TO ENCOURAGE A RANGE OF CROP TYPES			
EG1	Under sown spring cereals	ha	200	66
EG2	Wild bird seed mixture in grassland areas	ha	450	66
EG3	Pollen and nectar seed mixtures in grassland areas	ha	450	67
EG4	Cereals for whole crop silage followed by overwintered stubbles	ha	230	68
EG5	Brassica fodder crops followed by overwintered stubbles	ha	90	69
OPTIO	INS TO PROTECT SOILS			
EJ1	Management of high erosion risk cultivated land	ha	18	72
EJ2	Management of maize crops to reduce soil erosion	ha	18	72
OPTIC	INS FOR LOW LAND GRASSLAND OUTSIDE THE LFA			
EK1	Take field corners out of management	ha	400	73
EK2	Permanent grassland with low inputs	ha	85	73
EK3	Permanent grassland with very low inputs	ha	150	74
EK4	Management of rush pastures (outside the LFA)	ha	150	75
EK5	Mixed stocking	ha	8	76
OPTIO	INS FOR THE UPLANDS (LFA LAND)			
EL1	Field corner management (LFA land)	ha	100	78
EL2	Manage permanent in-bye grassland with low inputs	ha	35	78
EL3	Manage in-bye pasture and meadows with very low inputs	ha	60	79
EL4	Management of rush pastures (LFA land)	ha	60	80
EL5	Enclosed rough grazing	ha	35	81
EL6	Moorland and rough grazing	ha	5	82
MANA	GEMENT PLANS			
EM1	Soil management plan	ha	3	83
EM2	Nutrient management plan	ha	2	84
EM3	Manure management plan	ha	2	84
EM4	Crop protection management plan	ha	2	85



- High uptake
- Menu of options
- Points per option
- Reach target for payment
- Options:
  - Taking areas out of production

Taking field corners out of management provides valuable habitat for insects and birds







- High uptake
- Menu of options
- Points per option
- Reach target for payment
- Options:
  - Taking areas out of production
  - Sowing flower meadows
  - Increasing crop variety













- High uptake
- Menu of options
- Points per option
- Reach target for payment
- Options:
  - Taking areas out of production
  - Sowing flower meadows
  - Increasing crop variety
  - Boundary management









- High uptake
- Menu of options
- Points per option
- Reach target for payment
- Options:
  - Taking areas out of production
  - Sowing flower meadows
  - Increasing crop variety
  - Boundary management
  - Field margins...







### **Field margins**

### Benefits -

#### **Establishment**

Maintenance

### Restrictions

#### **Points value**

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#### EF4 Pollen and nectar flower mixture

Incorporating flowering plants in a plot will boost the numbers of pollen and nectar feeding insects, including butterflies and bumblebees.

For this option you must:

Sow a mixture of at least three pollen and nectar rich plants (e.g. red clover, alsike clover, bird's-foottrefoil), with no single species making up more than 70% of the mix. The inclusion of nonaggressive grasses (e.g.



Pollen and nectar mixtures increase numbers of beneficial insects such as bees

meadow fescue, sheep's fescue, smooth stalked meadow grass) can help reduce the impact of annual weeds.

- Sow in strips at least 6 m wide at the edges of fields and/or in blocks during July to August or mid-March to mid-April.
- Blocks or strips must not exceed 0.5 ha and you must have no more than one block or strip per 20 ha. This is to ensure that blocks and strips are well distributed across the land.
- Re-establish the mix as necessary to maintain a sustained pollen and nectar supply.
- Apply herbicides only to spot treat or weed wipe for the control of injurious weeds (i.e. creeping or spear thistle, curled or broadleaved dock, or common ragwort), or invasive alien species (e.g. Himalayan balsam, rhododendron or Japanese knotweed). However, contact, non-residual, products may be applied prior to re-establishment.
- Do not apply any other pesticides, fertiliser, manure or lime.
- To stimulate late flowering, cut half the area to 20 cm in June and the whole area to 10 cm between 15 September and 31 October, ideally removing cuttings.
- The area must not be used for access, turning or storage.
- Winter/autumn grazing benefits legumes and is allowed, but do not graze in the spring
  or summer and avoid poaching.

EF4, 450 points per ha

### Aims to deliver significant environmental benefits in high priority situations

- **Competitive entry with discretionary** award
- **Requires Farm Environment Plan in** consultation with expert advisors
- **Specialist options:** 
  - Habitat restoration
  - Arable conversion to grassland
- **10 year agreement**







### **Economic case for policy**



- Total value of pollination services to UK crops is
   \$750 million p.a. (~10% of the total value of agriculture)
- Replacement cost of this service, using hand pollination, would be **\$2,570 million** *p*.a. 106 Replacement Cost Total cost Cost / Dased on 'broenassumption that pollinators can be maintained by sowing 2.5% of farmland with a pollen and nectar' flower max, would be 545 million p.a. Linseed Trace cost of avoiding pollinator loss is less than 2% of the cost of the placing at hem **Dessert Apples** Protection is therefore the best option for ensuring station services for griculture

Penn State; 26 July 2010

# **Protected Area legislation**



- Designation based upon habitat, species and cultural criteria (European Directives):
  - Rarely designated for pollinator species (butterflies, hoverfly)
  - Often designated for broad habitats used by pollinators

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### **IUCN Red Lists**



- Red lists assess extinction risks (≠ conservation priority)
- Global Red List: 2 species: Bombus franklini & Megachile pluto

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& Data Deficient (!)

**Critically Endangered** 

NT

- Regional Red Lists:
   8 of 25 EU countries have a national EX Lew CR EN VI
  - Average of 45% of species included (35-60%)
  - Developing European Red List (expected 2015)

Basis for conservation actions Penn State; 26 July 2010

Penn State; 26 July 2010

### Conclusions

- Pollinator conservation is a multi-sector (protected areas, agriculture) and multi-scale (global to local) challenge
- The most effective tools appear to be those with high level objectives and local implementation
- European policy tools take into account pollinators but will increasingly need to consider pollination services
- To remain effective under global change, existing policy instruments will need to be both dynamic and adaptive









# Acknowledgements

#### **Resources:**

- CBD: <u>http://www.cbd.int</u>
- UK BAP: <u>http://www.ukbap.org.uk</u>
- Environmental Stewardship: <u>http://www.naturalengland.org.uk</u>
- Natura 2000: <u>http://ec.europa.eu/environment/nature/natura2000</u>
  - IUCN: <u>http://www.iucn.org</u>
  - Pollinator group at Reading University
  - Colleagues in ALARM, SCALES and STEP projects

More info: <a href="mailto:s.g.potts@reading.ac.uk">s.g.potts@reading.ac.uk</a>













This species is widespread in northern and central Europe and in Asia, although it is declining in many parts of its range. In the UK, there are post-1960 records for scattered localities across England, Scotland and Wales. However, records since 1970 are very strongly biased towards the extreme north of Scotland, with most being from the Outer Hebrides. Searches during 1997 showed there to be good populations associated with machair systems on the islands south of, and including, North Uist. There are also recent (post-1990) records from Orkney, Coll, Tiree and Sutherland. There are pre-1960 records from Northern Ireland.

In Great Britsin this species is classified as Nationally Scarce.



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#### Definition

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For the purposes of this Action Plan the term "cereal field margin" refers to strips of land lying between cereal crops and the field boundary, and extending for a limited distance into the crop, which are deliberately managed to create conditions which benefit key farmland species. They can take a variety of forms, the principal types being:

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A 'Wildlife Strip' 6m wide adjacent to a cereal crop, together with a.1 m 'Sterile Strip' between the wildlife strip and theorop. The wildlife strip is cultivated once a year but not cropped; the Sterile Strip is maintained so as to prevent aggressive arable weeds spreading into the adjacent cereal crop. A 'Conservation Headland' either 6m or.12m wide forming the outer margin of the crop and separated from an adjacent field boundary or other vegetation by a.1 m Sterile Strip. The Conservation Headland is cropped with cereals but is managed with reduced inputs of pesticides so as to favour wild arable plants and invertebrates.

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<	Action plan objectives and targets	<b></b>
	Maintain, improve and restore by management the biodiversity of some 15,000 ha of cereal field margins on appropriate soil types in the UK by 2010.	
	Proposed actions with lead agencies	
	Policy and legislation	
	Assess in terms of ecology, pedology and value for money, the most appropriate geographical areas to target cereal field margin options (i.e. wildlife strips, conservation headlands and grass margins) under environmental schemes and consider developing and extending cereal field margin options in appropriate ESAs and under Countryside Stewardship and Tir Cymen. (ACTION: MAFF, SOAEFD, WOAD)	
	Review payment rates for cereal field margin options to assess whether they provide an adequate incentive for take-up on small areas on any one farm. (ACTION: MAFF, SOAEFD, WOAD)	
	Review management guidelines for wildlife strips and conservation headlands in the light of research findings and advance in pesticides. (ACTION: MAFF, SOAEFD, WOAD)	
	Consider the costs and benefits associated with promoting environmental management of field margins for crops other than cereals. (ACTION: MAFF, SOAEFD, WOAD)	
	Ensure that any findings from research programmes on pesticides which are relevant to the management of cereal field margins are reflected in future policy and are communicated to interested bodies. (ACTION: MAFF, SOAEFD, WOAD)	
	Site safeguard and management	
	Promote management favourable to cereal field margins through appropriate environmental schemes. (ACTION: CCW, DANI, EN, MAFF, SNH, SOAEFD, WOAD)	
	Consider extending current advisory network by providing at least two full-time, skilled BASIS advisors nationally to assist the Field Advisors currently employed by the Game Conservancy Trust.	
	Advisory	
	Review existing guidance on conservation management of cereal field margins and promote new guidelines where appropriate. (ACTION: MAFF, SOAEFD, WOAD)	J
	Consider options for a network of field advisors who can provide up-to-date information on favourable conservation management practices. (ACTION: DoE, SO, WO, MAFF, SOAEFD, WOAD)	
	Develop training courses on cereal field margin management and target these on land management advisers (e.g. ADAS, ELMS staff, Agricultural College and University Staff) groups of farmers, and major landowners (e.g. National Trust), and pesticide spray contractors. (ACTION: CCW, EN, SNH)	•
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